

Technical Working Group Meeting

Proposed HFC Limit for Stationary Refrigeration Equipment

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Today's Presentation



- Background
- Proposed HFC Regulations
- Regulatory Process Overview
 - Economic Analysis (SRIA)
- GWP Limit on Stationary Refrigeration Equipment
 - Discussion Topics Seeking Stakeholder Input
- Next Steps and Anticipated Timelines



Background

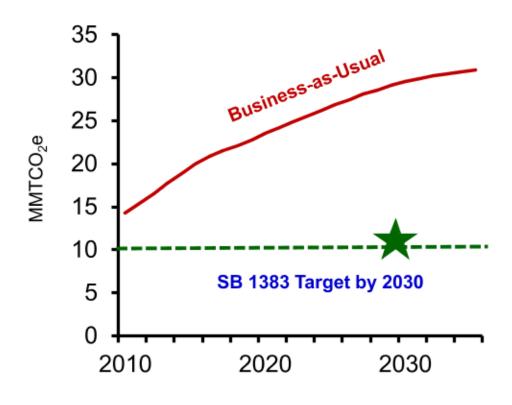
HFCs are the fastest growing greenhouse gases



 Currently 4% of California GHG emissions (Increasing to 10% by 2030 under BAU)

 SB 1383 reduction goal: 40% below 2013 levels by 2030 (one-half of today's HFC emissions)

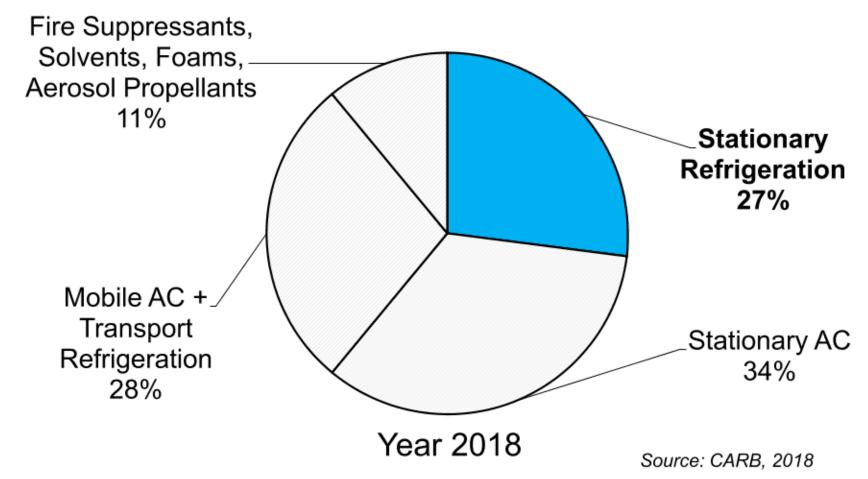
Estimated HFC Emissions in California



Source: CARB, 2018

Sources of HFC Emissions in California





Majority of Emissions from Refrigeration and AC Sector





Proposed HFC Regulations

Proposed HFC Reduction Measures Overview



- Proposed Equipment GWP Limits (Board Hearing, May 2020)
 - Stationary Refrigeration: New equipment containing more than 50 lbs. of refrigerant, GWP < 150, starting January 1, 2022
 - Stationary AC: New Equipment, GWP < 750, starting January 1, 2023
- Proposed Virgin Refrigerant Sales Prohibition (Separate Board Hearing, TBD)
 - No sales, distribution, or import for use in California, of virgin refrigerants with a GWP of 1500 or greater (GWP threshold still under consideration)



Regulatory Process Overview

Rulemaking Overview



Stakeholder Meetings and Public Workshops

45-day Comment Period April – May 2020 Board Hearing

May 2020

Fall 2018 - 2019



Staff present regulatory concepts

Solicit stakeholder input

"Major"
Regulation
Econ
Analysis SRIA

Staff publish proposal, costs, impacts, regulatory text in the Initial Statement of Reasons (ISOR or staff report)

Staff present proposal to Board

Board may accept proposal as-is or direct staff to make changes

Public may submit written or verbal comments on staff's proposal to Board



Economic Analysis: Standardized Regulatory Impact Assessment (SRIA) Overview

SRIA Overview



 Required if estimated economic impact (costs and savings) exceeds \$50 million, i.e., "major" regulation

 Included in the economics chapter in the ISOR (released as part of the 45-day notice)

SRIA Overview (continued)



The SRIA includes:

- Direct Costs and Benefits to Businesses, Individuals, Environment
- Macroeconomic Impacts (jobs, investment, income) in California
- Fiscal Impacts
- Analysis of Regulatory Alternatives

CARB seeks and considers information given by stakeholders.



Proposed GWP Limit on Stationary Refrigeration Equipment

Proposed GWP Limit on Refrigeration Equipment



New equipment containing more than 50 pounds of refrigerant, GWP < 150, January 1, 2022

Affected End-uses

- Commercial Refrigeration retail (supermarkets, grocery stores) + non-retail
- Industrial Process Refrigeration manufacturing and/or processing
- Cold Storage warehouses, packaging and storage facilities





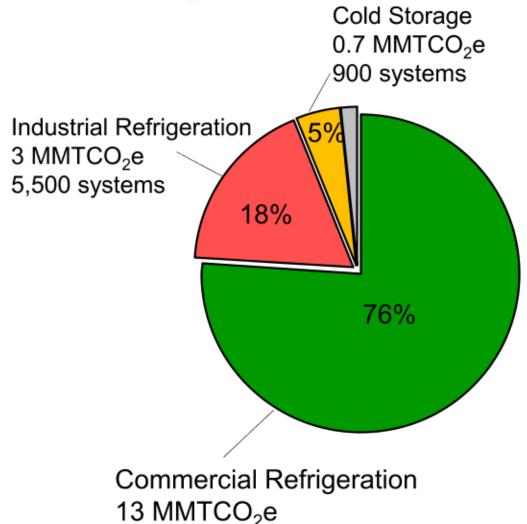


Current HFC Use in Stationary Refrigeration

Source: CARB, 2018

> 50 lb. Systems in CA





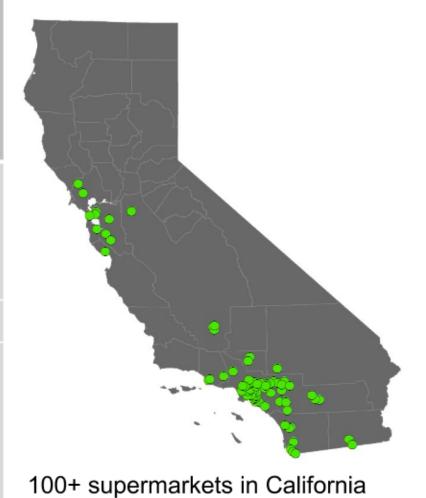
21,000 systems

- RMP largest systems reporting refrigerant purchase, use and leaks since 2012
- 6,600 facilities; ~28,000 systems
- Total banked refrigerant: 17 MMTCO₂e
- Average GWP: 2,700

Low-GWP options for Stationary Refrigeration



End-Use Sector	System Sizes	Low-GWP Options Currently Available	
Supermarkets and grocery stores	Large (≥ 2000 lb) Medium (200 – 2000 lb)	t-CO ₂ , HC/CO ₂ , NH ₃ /CO ₂ , HFO?	
310103	Small (50 – 200 lb)	t-CO ₂ , HCs, HFO?	
Cold storage warehouses, Industrial refrigeration	All Sizes	Majority already use NH ₃ others: NH ₃ /CO ₂ , HFO?	



using low-GWP refrigerants in 2018



Discussion Topics (Stakeholder Input Requested)

- 1. Economic Impacts
- 2. a) Enforcement Requirements; b) Definition of "New Refrigeration Equipment"
- 3. Feasibility of 150 GWP Limit for New and Existing Facilities
- 4. Feasibility of 750 GWP Limit on Refrigeration/Process Chillers
- 5. Regulatory Alternatives



Discussion Topics (Stakeholder Input Requested)

1. Economic Impacts

1. Economic Impacts



Data requested for SRIA:

- Growth rates of affected equipment
- Baseline costs costs of traditional HFC systems (first + ongoing costs)
- Added costs How much more does it cost for < 150 GWP systems compared to baseline?

End-user cost estimates will be discussed in this presentation

Commercial Refrigeration Preliminary Cost Estimates (stakeholder input/reports)



- Supermarkets: 45,000 sq. ft. size, average charge 3,500 lb.
- Grocery stores: 15,000 sq. ft. size, average charge 1,000 lb.
- Other: Non-retail and other retail

End-Use	Equipmer \$	Equipment Costs Installation \$		n Costs	Routine Maintenance \$/year		Refrigerant \$/lb.		Added Electricity
	Baseline	Added (%)	Baseline	Added (%)	Baseline	Added (%)	Baseline	Added (%)	\$/year
Supermarkets	600,000 to		250,000 to		5,000 to				
	1M	15% to	450,000	-10% to	7,000	TBD	5 to 10	-30% to	Determine
Grocery	200,000 to	20%	90,000 to	+10%	2,000 to			-50%	Potential
Stores	300,000		140,000		3,000				Savings
Other	Baseline: 30% lower than retail								
	Added: Same as above								

Industrial Process Refrigeration & Cold Storage Except Chillers Preliminary Cost Estimates (stakeholder input/reports)



- Large Facilities, Average Refrigerant Charge 8,500 lb.
- Medium and Small Facilities: Average Refrigerant Charge 1,000 lb.

Facility	Equipmer \$	Equipment Costs \$		Installation Costs \$		ine nance ar	Refrig \$/I		Added Electricity
Size	Baseline	Added (%)	Baseline	Added (%)	Baseline	Added (%)	Baseline	Added (%)	\$/year
Large	800,000 to 1.2M	15% to 20%	200,000 to 300,000	-10% to +10%	5,000 to 7,000	TBD	5 to 10	-30% to -50%	-10% to - 20%
Medium and Small	200,000 to 400,000		50,000 to 100,000		2,000 to 3,000				



Discussion Topics (Stakeholder Input Requested)

2a. Enforcement Requirements

Enforcement Requirements



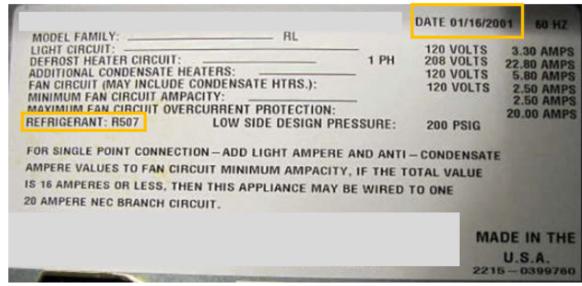
Manufacturers

- Recordkeeping
- Date and refrigerant type included on label

End-users

 One-time registration for <150 GWP facilities in RMP (no fee)

Q. Any challenges?



California Environmental Protection Agency ARB RMP Home Page Air Resources Board	8
GOV R3 Home Reports & Forms Contact FAQ Survey Test Your XML Help	0
/elcome to Refrigerant Registration and Reporting System (R3)	LOGIN
elcome to the Refrigerant Registration and Reporting System (R3). The R3 is a web-based tool for plementing the registration, reporting, and fee payment provisions of ARB's Refrigerant Management ogram (RMP). In addition, the R3 offers the public a means to view select preformatted reports of frigerant emissions. The R3 can be conveniently accessed on any computer with an internet nnection.	DASSWORD:
the RMP is California's regulation for stationary, non-residential refrigeration systems using more than 50 numbers of a high global warming potential (high-GWP) refrigerant. The RMP seeks to reduce emissions high-GWP refrigerants from leaking refrigeration equipment and the installation and servicing of frigeration and air-conditioning appliances.	
the top of this page are links to the general ARB home web page and the home page of the RMP. slow that, on the red tab bar are links to preformatted reports and forms, important contacts for the MP, and answers to frequently asked questions.	
MP R3 Registration Check List (information you will need before registering)	



Discussion Topics (Stakeholder Input Requested)

2b. Definition of "New Refrigeration Equipment" in Regulatory Text

Defining "New Refrigeration Equipment"



Current definition of "New Refrigeration Equipment" in CARB's 2018 Regulation¹:

- Any refrigeration equipment that is first installed using new or used components;
- (2) Any refrigeration equipment that is **modified** such that it is: (i) Expanded after the date at which this subarticle becomes effective, to handle an expanded cooling load by the addition of components in which the **capacity of the system is increased**, including refrigerant lines, evaporators, compressors, condensers, and other components; or (ii) Replaced or cumulatively replaced after the date at which this subarticle becomes effective, such that the **capital cost of replacing or cumulatively replacing components exceeds 50 percent of the capital cost of replacing the entire refrigeration system.**

Q. Will this definition work for this proposed regulation?

¹ https://ww2.arb.ca.gov/rulemaking/2018/high-global-warming-potential-refrigerant-emissions-reductions-regulation



Discussion Topics (Stakeholder Input Requested)

3. Feasibility of 150 GWP Limit for New and

Existing Facilities

Feasibility of Low-GWP Equipment in New and Existing Facilities



New Equipment <

Installed in Newly Constructed / Fully Remodeled Facilities

Replacements in Existing Facilities (whenever you replace)

Why is this important?

e.g., ~4,000 supermarkets in CA; New construction: Only 1 – 2% per year Most of the new systems will go into existing stores

Q. Feasibility of low-GWP systems in existing stores, for all system sizes > 50 lb.?



Discussion Topics (Stakeholder Input Requested)

4. Feasibility of 750 GWP Limit on

Refrigeration / Process Chillers

4. Regulating New Process Chillers



- Approx. 50% of all registered IPR systems are chillers; 6 refrigerants are used in > 90% of all chillers
- AC chillers: Proposed 750 GWP limit, Jan 1, 2024; Benefit provides clarity and uniform direction to industry

Refrigerant Type	R-22	R-134a	R-123	R-410A	R-404A	R-507
% Chillers using Each Refrigerant	34%	25%	11%	9%	9%	4%
< 750 GWP Alternatives	Ammonia / CO ₂	R-513A, R-450A, R-1234ze(E)	R-1233zd(E), R1224yd(Z), R-514A	R-32, R-452B, R-454B, R-466A,	Ammonia?	Ammonia?

Q. Any challenges with a GWP limit of 750 on process chillers?



Discussion Topics (Stakeholder Input Requested)

5. Regulatory Alternatives

Regulatory Alternatives to Current Proposal



Stakeholder Input Requested



Anticipated Timeline and Next Steps

Next Steps and Anticipated Timelines



Stationary Refrigeration Equipment			
	1st workshop: October 2018		
Public workshops and	Meetings by request (Oct 2018 – present)		
Stakeholder meetings	Technical Working Group: August 6, 2019		
	2 nd Workshop: Fall 2019		
Staff Report (ISOR)	March/April 2020		
Board Meeting	May 2020		
Regulation Effective Date	January 1, 2022		

To consider your input on the cost data in our economic analysis, we need your feedback by **September 1**



Incentive Funding

Incentives



SB 1013 establishes an incentive program to promote adoption of "new refrigerant technologies" (i.e., low and lower-GWP)

- >\$1 million recently allocated in the FY 19-20 budget
- Design the incentive program
 - Subject to CA Climate Investment Requirements
 - Benefit low income and disadvantaged communities
 - Stakeholder input welcome
- Will be discussed in a separate meeting



Feedback and Questions - Contact Us

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Glenn Gallagher, SB1013 and Proposed HFC Regulations glenn.gallagher@arb.ca.gov

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For more information, please visit: https://ww2.arb.ca.gov/our-work/programs/stationary-hydrofluorocarbon-reduction-measures

